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**Monday, 27 January 2020**

Dear Councillor / Honorary Alderman,

**Meeting of the Council – Wednesday, 29th January, 2020**

A summons was issued on 21 January 2020 for meeting of the Council which will be held at 10.00 am on Wednesday, 29th January, 2020, in The Council Chamber, Level 2, Town Hall Extension.

The following items marked as 'to follow' on the summons are now enclosed.

<b>6. Proceedings of the Executive</b> 15 January 2020	Pages 3 - 14
<b>8. Scrutiny Committees</b> Communities and Equalities 9 January 2020	Pages 15 - 22
<b>9. Proceedings of Committees</b>	Pages 23 - 34

Audit Committee 14 January 2020 (Item Withdrawn)  
Licensing and Appeals 2 December 2019 and 20 January 2020  
Licensing Committee on 20 January 2020  
Standards Committee on 16 January 2020  
Health and Wellbeing Board on 22 January 2020

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Yours faithfully,

A handwritten signature in black ink, appearing to be 'Joanne Roney'.

**Joanne Roney OBE**  
**Chief Executive**

**Councillors:-**

Hitchen, Abdullatif, Akbar, Ahmed Ali, Azra Ali, Nasrin Ali, Sameem Ali, Shaukat Ali, Alijah, Andrews, Appleby, Battle, Bridges, Butt, Chambers, Chohan (Chair), Clay, Collins, Cooley, Craig, Curley, M Dar, Y Dar, Davies, Doswell, Douglas, Evans, Farrell, Flanagan, Green, Grimshaw, Hacking, Hassan, Hewitson, Holt, Hughes, Igbon, Ilyas, Jeavons, Johns, S Judge, T Judge (Deputy Chair), Kamal, Karney, Kilpatrick, Kirkpatrick, Lanchbury, Leech, Leese, J Lovecy, Ludford, Lynch, Lyons, McHale, Midgley, Madeleine Monaghan, Mary Monaghan, Moore, N Murphy, S Murphy, Newman, Noor, O'Neil, Ollerhead, B Priest, H Priest, Rahman, Raikes, Rawlins, Rawson, Razaq, Reeves, Reid, Riasat, Richards, Rowles, Russell, Sadler, M Sharif Mahamed, Sheikh, Shilton Godwin, A Simcock, K Simcock, Stanton, Stogia, Stone, Strong, Taylor, Watson, Wheeler, Whiston, White, Wills, Wilson and Wright

**Honorary Alderman of the City of Manchester**

Hugh Barrett, Gordon Conquest, Andrew Fender, Audrey Jones JP, Paul Murphy OBE, Nilofar Siddiqi and Keith Whitmore

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**Further Information**

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For help, advice and information about this meeting please contact the Committee Officer:

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This agenda was issued on **Monday, 27 January 2020** by the Governance and Scrutiny Support Unit, Manchester City Council, Level 3, Town Hall Extension (Lloyd Street Elevation), Manchester M60 2LA

## Executive

### Minutes of the meeting held on Wednesday, 15 January 2020

**Present:** Councillor Leese (Chair)

**Councillors:** Akbar, Bridges, Craig, N Murphy, Ollerhead, Rahman, Stogia, Richards, Karney, Leech, M Sharif Mahamed, Sheikh, Midgley, Ilyas and Taylor

**Also present as Members of the Standing Consultative Panel:**

**Councillors:** Akbar, Bridges, Craig, N Murphy, Ollerhead, Rahman, Stogia, Richards, Karney, Leech, M Sharif Mahamed, Sheikh, Midgley, Ilyas and Taylor

**Apologies:** Councillors S Murphy and S Judge

**Also present:** Councillors Rawlins

#### Exe/20/1 Minutes

To approve as a correct record the minutes of the meeting on 19 December 2019.

#### Exe/20/2 Martyn's Law - Improving Venue Security

Martyn Hett was one of the people murdered in the Manchester Arena terrorist bombing attack on 22 May 2017. Martyn's mother, Figen Murray, has been campaigning since then to improve the security at event venues. She has campaigned for the introduction of "Martyn's Law", legislation to create a coherent and proportionate approach to protective security for venues. The law would apply to any place or space to which the public had access. For small venues this might simply require an addition to their already mandated fire plan, for bigger more complex venues it would require a more holistic approach. It consisted of five core requirements:

- that spaces and places to which the public have access engage with freely available counter-terrorism advice and training;
- that those places conduct vulnerability assessments of their operating places and spaces;
- that those places mitigate the risks created by the vulnerabilities;
- that those places have a counter-terrorism plan; and
- a requirement for local authorities to plan for the threat of terrorism.

A report from the Strategic Director Neighbourhoods explained that the government has undertaken a review of opportunities to use existing legislation to achieve these requirements and had accepted that there was no single piece of legislation that would encompass all of the proposals contained in Martyn's Law. It would require new primary legislation to be passed and enacted.

Whilst primary legislation would take some time and was beyond the Council's control, the report explained that within the Council there had been an assessment of the existing powers available to the Council that would present the opportunity to strengthen or amend to support the proposal.

In the absence of any specific legislation the Council was not able to require licensed venues to put in place all measures advocated in Martyn's Law. However, the Council could implement a degree of control through the Licensing Policy with the potential to introduce policies that sought to place specific counter-terrorism conditions when new licences were granted by the Council, or when license variations were approved. All licensing applications would still need to be considered on their individual merits and such conditions could only be implemented where a relevant representation had been made or the applicant volunteered them as part of their application. Premises operators could also voluntarily seek to incorporate new conditions and there would be merit in engaging with the license trade to encourage that. To progress this the existing suite of 'model' licensing conditions was being revised to incorporate specific counter terrorism measures, including a requirement for a counter-terrorism plan to be in place with associated staff training.

Figen Murray addressed the meeting. She said that the law, if enacted, would not be burdensome for venues to comply with, contrary to some media reports about it. She expressed her thanks and gratitude for the way the Council was striving to implement the provisions of Martyn's Law within the existing powers.

The report explained that whilst the process for new 'model' conditions was relatively informal there would need to be a short public consultation before they were presented to committee for approval. As this work was already underway it could be concluded within the next few months. The suggested model conditions were to be put to a meeting of the Licensing Committee in the next week, on Monday 20 January 2020.

To incorporate counter terrorism related measures into the Licensing Policy would require a full statutory review, involving a protracted and lengthy process. Therefore, any changes through a review were unlikely to come into effect until 2021.

Officers would now explore how the principles of Martyn's Law could also be voluntarily implemented locally through participating licensed premises. There was also a desire to seek to coordinate similar actions across Greater Manchester, and work on that would continue.

There were no direct implications set out in the report on how the proposals would contribute to the Council's response to the declared climate emergency.

## **Decisions**

1. To endorse the work to date to support the work progressing to improve public safety and security.
2. To endorse the proposed changes to licensing conditions and to require that these are presented to Licensing Committee at the earliest opportunity.

**Exe/20/3 Statement by the Chief Executive on the publication of Greater Manchester Mayor, Independent Assurance review of the effectiveness of multi agency responses to child exploitation in Greater Manchester**

Following a number of public statements in respect of Child Sexual Exploitation (CSE) across Greater Manchester in September 2017 the Greater Manchester Mayor commissioned an independent assurance exercise to explore the current and future delivery models across the conurbation in response to CSE. The Council had supported the commissioning of that review. Within the scope of the assurance exercise had been the decision making and practice in respect of Operation Augusta, a CSE investigation which had run between 2003 and 2005. The findings of the Mayor's review had been published on 14 January 2020. The Chief Executive told the meeting that the published report made for painful reading. It had concluded that many young people who had been in care had been exploited and abused. The police investigation into the abuse had been halted before prosecutions had been brought.

The review report concerned a period some 15 years ago when in many other towns and cities across the country child sexual exploitation was an emerging issue. Senior Council officers had fully engaged with the review and had worked proactively both within the Council and also with Greater Manchester Police from early in the review period. A new live investigation into the alleged offences had opened last year designated as 'Operation Green Jacket'. The Council had welcomed the reopening of the investigation.

The Council had carefully reviewed the records of the children identified in the assurance review report and, where social work practice has fallen short of what was expected, had taken action and referred individuals to the Health and Care Professions Council (HCPC) to consider their 'fitness to practice'. Four former staff members had been so referred. The sharing with the independent review of the sensitive personal data in the Council's case files had not been straightforward, and facilitating that in a lawful way had taken some time.

The Leader of the Council apologised to the young people who he said had been let down by the Council in that period. The Executive Member for Children's Services explained how the Council's now worked in multi-agency partnerships to safeguard young people. The Executive Member for Adult Health & Wellbeing explained the support arrangements that were in place to help the victims and survivors of that abuse and exploitation, all of who were now adults. It was also anticipated that the publication of the review report would see other people coming forward who were not in the cases considered by the review but who had also been abused at that time and who were now seeking support.

The meeting thanked all those who had been involved in supporting the review, and who were now helping with the new 'Operation Green Jacket'. The Director of Children's Services gave details of the progress the Council has made in this area and the outcomes of independent reviews, Ofsted inspections and a positive recent focus visit undertaken on 10th and 11th December 2019.

**Exe/20/4 Statement on the proposed closure of Newall Green High School, Wythenshawe**

It was announced that the multi-academy Trust that runs Newall Green High School in Wythenshawe had agreed with the Department for Education that the school would commence consultation on a proposal that the school should close. It would close to all but the current Year 10 in 2020/21, and finally close when that Year 10 had left school in the summer of 2021/22. All learners who were at present in Year 7 to Year 9 would need to transfer to another school in September 2020, with no new Year 7 admissions to Newall Green in September 2020. The “Listening Period” of the consultation was to run until 11 February, with it anticipated that the Secretary of State would take a decision on the closure on 24 February.

The Executive Member spoke of the harm the closure would do to the school’s current pupils as well as its impact on the local community. He felt neither of those had been sufficiently considered within the Trust’s decision making. The school had been improving in the last few years and there were not enough free places in other schools to accommodate all the pupils.

The meeting was addressed by Councillor Rawlins, a ward councillor for the Baguley ward where the school is situated. She was concerned that there would not be enough space in other schools in the area to admit all the pupils who would be forced out when the school closes. She also felt that the impact of the proposed closure on local families and the wider local community had not been considered; if it had then the school would not be closing. The school buildings were in a good condition. She hoped that the Council would oppose the closure of the school.

The Leader of the Council confirmed that the Executive would support the campaign to keep the school open, which was welcomed and endorsed by the other members of the Executive.

**Exe/20/5 Greater Manchester's Clean Air Plan - Tackling Nitrogen Dioxide Exceedances at the Roadside - Update**

In February 2018 we had noted the emerging content of the Draft Clean Air Plan and the GM Mayor’s Congestion Plan (Minute Exe/18/022). The origin of that work had arisen from the Government’s approach to improving air quality. In July 2017, the Government had published its latest plans to improve air quality and to achieve compliance with legislation across the country. Under that plan a number of local authorities were required to produce Clean Air Plans containing measures to address the Nitrogen Dioxide (NO<sub>2</sub>) problem in their area. Included in that were seven authorities in greater Manchester: Manchester, Bolton, Bury, Salford, Stockport, Tameside and Trafford. A further direction was issued in 2018 that related to a further 33 local authorities, including Oldham in Greater Manchester. Whilst Rochdale and Wigan Councils were not compelled to act through a ministerial Direction, they each agreed to participate in the Greater Manchester-wide approach under the leadership of the Greater Manchester Combined Authority. On this basis, Greater Manchester’s collective approach to develop a city-region wide Clean Air Plan had been accepted by government, and consequently no further ministerial Directions had been issued.

A letter from the Minister in January 2019 required GM's collective Outline Business Case to address NO<sub>2</sub> be submitted to Government by end of March 2019. To that end, in March 2019 we adopted the feasibility study that had been undertaken and approved the Outline Business Case (OBC) for submission to the government's Joint Air Quality Unit (JAQU) (Minute Exe/19/29).

A report now submitted by the Strategic Director (Growth and Development) provided an update on progress made over the rest of 2019. The OBC had been submitted to Government at the end of March 2019. Ministerial feedback was received in July 2019 along with a further direction under the Environment Act 1995 which required all ten of the GM local authorities to take steps to implement a plan to deliver compliance with the requirement to meet legal limits for NO<sub>2</sub> in the shortest possible time. That Ministerial Direction and accompanying letter proposed some significant amendments to GM's OBC proposals, including the implementation of a charging Clean Air Zone Class C without a van exemption until 2023. It required the local authorities to jointly submit to JAQU by 2 August 2019 revised evidence, and a Full Business Case (FBC) by 31 December 2019 at the latest. The Ministerial letter had set out that the GM plan should continue to proceed towards developing the implementation and contract arrangements of a charging Clean Air Zone in Greater Manchester and that the Government would provide an initial tranche of £36m of funding to take this forward.

The report explained why it had not been possible to provide the FBC to the government at the end of 2019. The GM Authorities had sought clarification on the 2019 Ministerial Direction and the accompanying ministerial letter, questioning the government's lack of assurances of financial support. The GM response to the Minister had outlined GM's approach to the requests for further options analysis, and detailed the issues that would be faced in preparing to comply with the Minister's timetable for the FBC and statutory consultation, as well as the further options appraisal information that had been requested by 2nd August 2019. It explained that to respond to the 2 August deadline, GM had provided JAQU with 29 draft technical reports and notes. Those title and purpose of each of those draft notes were detailed in the appendix to the report. Given the government's timetable, these notes had been submitted in draft form and authority was now sought to make their final submission to the JAQU.

The uncertainties over the Ministerial Letter and Direction had prevented the GM authorities from undertaking the statutory consultation that was required as part of the development of the FBC, and so had slowed down the rate of progress since March 2019. The report explained that the intention was for the GMCA to work on the timing of the consultation over the coming months.

There was also other preparatory work that was needed to maintain momentum, such as work on automatic number plate recognition (ANPR) cameras, back office systems and service providers. Authority was sought for these preparatory implementation and contract arrangements, utilising the initial tranche of £36m of funding.

The report explained that the Clean Air Plan aimed to reduce emissions from the most polluting vehicles in the city. It would have an important secondary benefit of

reducing carbon emissions. As part of that there was a need for officers to develop a business case and funding strategy for submission to government to allow the city to have a zero-emission bus fleet as quickly as possible.

The report also addressed two other issues of concern that would impact on the reduction of gas NO<sub>2</sub> and CO<sub>2</sub> emissions from vehicles. The first was that Highways England had not been directed to tackle NO<sub>2</sub> exceedances in the same way as the GM local authorities, which could result in areas within Greater Manchester that were adjacent to the trunk roads managed by Highways England still having NO<sub>2</sub> levels that were too high. The second was the concerns raised by Greater Manchester's residents about the polluting effects of idling vehicles. It was stressed that action by government on anti-idling would help improve air quality around schools.

It was noted that the report had also been considered at a recent meeting of the Neighbourhoods and Environment Scrutiny Committee and the committee had endorsed its recommendations (Minute NESC/20/07).

### **Decisions**

1. To note progress made to date.
2. To note the ministerial direction under the Environment Act 1995 (Greater Manchester) Air Quality Direction 2019 which requires all ten of the Greater Manchester local authorities to implement a charging Clean Air Zone Class C across the region.
3. To agree the need to continue to proceed towards developing the implementation and contract arrangements of a charging Clean Air Zone (CAZ) in Greater Manchester utilising the initial tranche of £36m of funding as required by the ministerial direction and feedback.
4. To delegate authority to Chief Executive, in consultation with the Executive Member for the Environment, Planning and Transport to determine the preparatory implementation and contract arrangements that needed to be undertaken utilising the initial tranche of £36m of funding to deliver the CAZ and other GM CAP measures.
5. To note that the report to determine the timings for commencing the consultation will be received in the Spring of 2020.
6. To note the outstanding need to secure a clear response from the Government on clean vehicles funding requests.
7. That officers work with TfGM to develop a business case and funding strategy for submission to Government to deliver a zero carbon bus fleet as quickly as possible, noting the urgent need to reduce carbon emissions from transport and to reduce NO<sub>2</sub> exceedances.
8. To note that Highways England had not been directed to act in relation to tackling NO<sub>2</sub> exceedances in the same way as the Greater Manchester local



authorities, and that this will leave some publicly accessible areas of GM adjacent to trunk roads managed by Highways England, with NO<sub>2</sub> exceedances that are not being addressed by the Highways England plan.

9. To delegate authority to Chief Executive to agree the final content and submission of the documents listed in the report's appendix for formal submission to JAQU and note their Publication status, and to determine any further technical reports for formal submission to JAQU.
10. To note that the Executive member for the Environment, Planning and Transport will co-sign a letter from the GM Authorities to the Secretary of State for Transport asking them to bring forward the launch of a statutory consultation to strengthen rules on vehicle idling.

### **Exe/20/6 Local Plan Issues Consultation**

A report was considered that sought approval for the consultation on the first stage in developing a new Local Plan for Manchester. The "Issues Consultation" would be the first part of the consultation and would set out key issues to inform the scope and content of the new local plan. Later stages of consultation would provide opportunities for more detailed consultation on individual policy areas. A draft copy of the "Manchester Core Strategy / Local Plan Review - Issues Consultation (February 2020)" document was appended to the report.

The intention was for the Council's target to achieve a zero carbon Manchester by 2038 to feature as a strategic matter in the Local Plan, central to the plan. The consultation proposals would include issues that would have a direct bearing on successfully meeting that zero carbon target.

### **Decisions**

1. To approve the Issues Consultation document to be consulted on for a period of eight weeks from 7 February 2020.
2. To delegate approval to the Strategic Director (Growth and Development) in consultation with the Executive Member for Environment, Planning and Transport to agree any editorial amendments and the finalisation of the Issues Consultation document prior to its issue for consultation.

### **Exe/20/7 Financial Strategy - 2020/21 Budget**

A report submitted by the Deputy Chief Executive and City Treasurer set out the budget position for 2020/21 based on the outcome of the Provisional Local Government Finance Settlement. The report described the issues that would need to be taken into account prior to the Council finalising the budget and setting the Council Tax for 2020/21. By making carbon reduction a key consideration in the Council's planning and budget proposals, the proposed 2020/21 budget was also to respond to the climate emergency that the Council had declared (Minute CC/19/52).

Due to the announcement of a one-year spending round by government, the City Council was intending to publish a single year budget for 2020/21 only. It would, however, continue to plan for a three-year position based on the best information available.

The earlier version of this report that had been considered by the scrutiny committees had forecast a small surplus of £256k for the 2020/21 budget (minutes HSC/20/02, RGSC/20/02, NESC/20/04, CESC/20/02, ESC/20/02 and CYP/20/03).

That version had been based on the information available at the time that report was prepared including the government funding announcements in the September Spending Round; the technical provisional settlement consultation released early October; the forecast changes to spend including the impact of expected increases to the National Living Wage, pension contribution costs, the waste levy and other pressures; and identification of savings and efficiencies to support the overall financial position.

In developing the 2020/21 budget net savings of £2.837m had been identified as follows:

	<b>2020/21 Savings Options Identified £000</b>	<b>2020/21 Pressures/ Priorities Identified £000</b>	<b>Net savings options supporting bottom line £000</b>
Homelessness	(1,000)	1,000	0
Corporate Core	(3,449)	2,872	(577)
Neighbourhood Services	(2,324)	754	(1,570)
Growth and Development	(690)	0	(690)
<b>Total Savings Options</b>	<b>(7,463)</b>	<b>4,626</b>	<b>(2,837)</b>

The details underlying each of these savings proposals were set out in an appendix to the report.

The report then outlined the key changes to the financial situation since the scrutiny committee version of the report had been prepared. The announcement of the 2020/21 Local Government Provisional Finance Settlement had been in late December 2019. The funding level announced in that was largely a roll-over settlement with some inflationary increases and specific increases for Social Care. The provisional settlement had confirmed all of the announcements in the 2020/21 Spending Round and the report explained all the key elements and changes that had been in the announced settlement. The government was assuming that the City Council would increase the council tax precept by 3.99%, made up of a general precept element of 1.99% and the specific social care precept element of 2%. However, the eventual increase to Manchester residents might be higher as it would also include any changes to the Greater Manchester Mayoral precept and the Police precept.

The impact on the Council's financial position of the recent budget announcements was broken down as follows:

<b>Impact of recent budget announcements</b>	<b>2020/21 £000</b>
Additional New Homes Bonus Grant	(662)
Revised Inflation on Settlement Funding Assessment	165
Revised Inflation on Public Health Funding	36
Updated Statutory National Living Wage from 1 April 2020	550
Net change	89

These changes would still enable a balanced budget to be achieved for 2020/21, with the forecast surplus dropping to £167K, as follows:

<b>Budget Position 2019/20 (Latest) and 2020/21 (Proposed)</b>	<b>2019/20 £'000</b>	<b>2020/21 £'000</b>
<b>Resources Available:</b>		
Business Rates Related Funding	314,653	327,866
Council Tax	166,507	169,852
Other non-ring fenced Grants	65,752	66,735
Dividends, Commercial Income and Use of Airport Reserve	62,390	62,890
Use of other Reserves	12,859	21,481
<b>Total Resources Available</b>	<b>622,161</b>	<b>648,824</b>
<b>Resources Required:</b>		
Corporate Costs:		
Levies/Charges	69,990	71,327
Contingency	850	994
Capital Financing	44,507	46,907
Transfer to Reserves	18,393	1,595
<b>Sub-Total Corporate Costs</b>	<b>133,740</b>	<b>120,823</b>
<b>Directorate Costs:</b>		
Additional Allowances and other pension costs	10,030	9,580
Insurance Costs	2,004	2,004
Directorate Budgets	474,124	505,730
Inflationary Pressures and budgets to be allocated	2,263	10,520
<b>Sub - Total Directorate Costs</b>	<b>488,421</b>	<b>527,834</b>
<b>Total Resources Required</b>	<b>622,161</b>	<b>648,657</b>
<b>Shortfall / (surplus)</b>	<b>0</b>	<b>(167)</b>

This was not likely to be the final position proposed in February as further changes were anticipated. These included:

- Confirmation of the redistribution of the surplus held in the national levy account in 2019/20, which should be confirmed in the final settlement.
- Public Health allocations were yet to be confirmed. The Spending Round had announced a real terms increase to the Public Health Grant budget, expected to be 2.63%, an increase of £1.328m.
- The Spending Round had also announced a additional £40m funding for Discretionary Housing Payments to tackle affordability pressures in the private

rented sector in England and Wales. The allocation of that fund to individual authorities were yet to be announced.

- The Conservative Party General Election manifesto had announced £500m funding for a Potholes Fund and an allocation from that was anticipated.

Given these uncertainties there was no assurance that the final budget would retain the small surplus. The Executive agreed to recommend that any projected surplus would be used to improve the physical environment

It was confirmed that the Council would be consulting on increasing the City Council element of the Council Tax by 3.99%, 1.99% plus the 2% for social care. It was intended that all the additional revenue raised by that extra 2% would be allocated to investing in learning disability support services.

The report outlined the future stages of the budget's development leading up to the budget and Council Tax setting meeting of the Council on 6 March 2020.

### **Decisions**

1. To agree the proposals in this report as the basis for the 2020/21 budget.
2. To note that the financial position has been updated to reflect the provisional Local Government Finance Settlement issued on 20 December 2019.
3. To note that the detailed budget reports were considered by the six Scrutiny Committees over the period 7-9 January, setting out the investment and savings proposals for each Directorate.
4. To note that the full suite of budget reports would be presented to the Executive meeting on 12 February 2020.
5. To recommend that any projected surplus would be used to improve the physical environment

### **Exe/20/8 Capital Programme Update**

A report concerning requests to increase the capital programme was submitted. The report explained that all capital projects were reviewed throughout the approval process with regard to the contribution they can make to Manchester being a Zero-Carbon City. Projects did not receive approval unless the contribution to this target was going to be appropriate.

We agreed to recommend three changes to the Council and to make a further two changes under delegated powers. These changes would increase the capital budget by £21.534m across 2019/20 to 2021/22, funded from borrowing, government grants and capital receipts.

It was also reported that under powers delegated to the Deputy Chief Executive and City Treasurer, there had been three other changes to the capital programme: £60K in relation to the Exchange Square Water Feature Refurbishment; £106K that related to Levenshulme Active Neighbourhood work; and £250K in relation to FC United.

The report also provided a progress report on the development of the Integrated Hub in Gorton (Minute Exe/17/056). The project had been designed to RIBA Stage 4 and the cost plan has been market tested. The site had been assembled and cleared, and the scheme had secured planning permission. The project budget was now £19.636m.

## Decisions

1. To recommend that the Council approve the following three changes to Manchester City Council's capital programme:
  - a) Children's Services – Special educational needs and disability (SEND) Expansions. A capital virement of £0.866m is requested from Education Basic Need Unallocated, funded by Government Grant.
  - b) Neighbourhoods – Abraham Moss Leisure Centre. A capital budget increase of £7.249m in 2021/22 is requested funded by borrowing, and revenue budget increase of £0.210m, funded by Capital Fund.
  - c) Children's Services – Acquisition of Land at Hyde Road. A capital budget increase of £13.169m is requested, initially funded by borrowing.
2. To approve the following two changes to the City Council's capital programme:
  - d) Children's Services – Ghyll Head. A capital budget increase of £1.116m is requested, funded by capital receipts.
  - e) ICT – Data Centre Programme Additional Funding Request. A capital budget virement of £0.450m is requested from the ICT Investment Plan, funded by borrowing.
3. To note increases to the programme of £0.416m as a result of three changes to the programme made under powers delegated to the Deputy Chief Executive and City Treasurer.
4. To note update on Integrated Working - Gorton Health Hub project.

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## **Communities and Equalities Scrutiny Committee**

### **Minutes of the meeting held on 9 January 2020**

#### **Present:**

Councillor Hacking - In the Chair

Councillors Andrews, Battle, Chambers, Collins, M Dar, Doswell, Douglas, Evans, Grimshaw, Hitchen, Kirkpatrick, Rawlins and Rawson

Councillor S Murphy, Deputy Leader

Councillor N Murphy, Deputy Leader

Councillor Akbar, Executive Member for Neighbourhoods

Councillor Rahman, Executive Member for Skills, Culture and Leisure

Dr Marc Hudson, Climate Emergency Manchester

#### **CESC/20/01            Minutes**

#### **Decision**

To approve the minutes of the meeting held on 5 December 2019 as a correct record.

#### **CESC/20/02            Updated Financial Strategy and Budget Reports 2020/21**

The Committee considered a report of the Chief Executive and the Deputy Chief Executive and City Treasurer, which provided an update on the Council's overall financial position and set out the next steps in the budget process. In doing so, the report outlined officer proposals for how the Council could deliver a balanced budget for 2020/21.

In conjunction with the above, the Committee also received and considered the draft Council Business Plan for 2020/21 and the Neighbourhoods Directorate Budget Report 2020/21.

Officers highlighted that the 2020/21 budget would be a one year roll over budget. It would reflect the fact the Council had declared a climate emergency and would also continue to reflect the priorities identified in the previous three-year budget strategy.

Taken together, the reports illustrated how the directorate would work to deliver the Our Corporate Plan and progress towards the vision set out in the Our Manchester Strategy.

Some of the key points that arose from the Committee's discussions were:

- That some of the data provided in appendix 1 of the Council Business Plan 2020/21, for example on anti-social behaviour and flytipping, did not give a clear picture of the situation as it stated figures per 1000 people and did not provide enough information, for example, on trends over time and whether some areas were affected more than others;

- Why were there no figures for 2018/19 on residents attending a cultural event or using a public library service;
- Sickness levels across different teams and the impact on service delivery;
- That it was not clear from the report where Equality Impact Assessments (EIAs) would be carried out and the importance of the Committee considering the impact of proposals across the equality strands;
- The changes to the rules on the use of Household Recycling Centres and how fly-tipping was being addressed;
- How the proposed savings of £40,000 from reducing the costs of gallery exhibitions would be achieved;
- How confident were officers that the increases in income outlined in the Directorate Budget Report could be achieved; and
- To seek assurance that investment in the Anti-Social Behaviour Team was not being reduced and to emphasise the importance of funding work to address anti-social behaviour, which was a priority for many residents.

The Strategic Director (Neighbourhoods) reported that this was the first time that budget proposals had been presented to the scrutiny committees in this format and that officers would take on board Members' comments on how this information was presented and review this for future budget-setting processes. She reported that the Neighbourhoods and Environment Scrutiny Committee had considered the changes to the rules on the use of Household Recycling Centres at its meeting on 8 January 2020 and that officers would be providing a detailed update to that Committee. She informed Members that the Neighbourhoods and Environment Scrutiny Committee also received detailed information on fly-tipping and suggested that the report on fly-tipping which the Committee had received at a recent meeting could be circulated to Members of this Committee, to which the Chair agreed.

The Strategic Director (Neighbourhoods) reported that the HR Subgroup regularly received information on sickness levels across the Council and what was being done to tackle this but that Members of the Communities and Equalities Scrutiny Committee could be provided with data on sickness levels for areas within its remit.

The Chair commented that, at the Committee's February meeting, Members would receive a report on the EIAs from the previous year's budget process.

The Head of Libraries, Galleries and Culture reported that the data in the report on residents attending cultural events and using libraries came from a national survey; however, he reported that his service had been improving its own data collection as part of the Widening Access and Participation project. He drew Members' attention to the reports provided to the Committee's October, November and December 2019 meetings which had included further information on residents' access to and participation in libraries, leisure and culture and advised Members that he would collate this information and re-circulate it.

The Head of Libraries, Galleries and Culture informed Members how his service proposed to save £40,000 through the Museum and Galleries Exhibition Tax Relief Scheme introduced by the government in 2017. He outlined how his service planned to increase its income through introducing wireless printing across the city's libraries, delivering government services, enabling visitors to make contactless donations at



Manchester Art Gallery and Central Library, increasing retail sales, particularly from tourists following the re-location of the Visitor Information Centre to the Central Library, and raising more income through venue hire.

The Head of Parks, Leisure, Youth and Events outlined how his service had increased income generation, highlighting that in parks alone income generation had increased by approximately £400,000 since 2016. He advised Members that his service had met its income generation targets for the past three years and that he was confident that the income targets set out in the report were achievable. In response to a Member's question, he reported that a process was being put in place for residents and community groups to put forward their ideas for how to reduce the gap between income and expenditure in parks.

The Strategic Director (Neighbourhoods) clarified that the money which had been approved during 2019/20 to increase resources in the Anti-Social Behaviour Team had been committed to for a period of three years.

### **Decisions**

1. To support the proposals outlined in the reports, while asking the Executive to take into account Members' comments above, in particular the importance of maintaining funding to tackle anti-social behaviour.
2. To request that the recent report that the Neighbourhoods and Environment Scrutiny Committee received on fly-tipping be circulated to Committee Members, for information.

### **CESC/20/03 Capital Strategy for Leisure Facilities**

The Committee received a report of the Strategic Director (Neighbourhoods) which provided an update on the Leisure Capital Programme which was seeking to sustain, develop and enhance the facility asset base over the next 20 years. The Leisure Capital Programme was currently funded through a mixture of external grants and contributions, capital receipts, borrowing and spend to save capital investment. The report set out the current pipeline programme and proposals of investment. The programme followed the Council's Capital Finance process and was subject to individual business cases and a clear funding strategy to inform the strategic consideration and feasibility of each scheme.

Officers referred to the main points and themes within the report which included:

- Background information;
- Capital Investment Strategy;
- Proposed Capital Programme and Pipeline; and
- Capital Strategy Governance.

Some of the key points that arose from the Committee's discussions were:

- Request for assurance that Ward Councillors would be involved in decisions about how any funding arising from Section 106 agreements between the Council and developers would be spent;
- Sufficiency of leisure provision;
- How it would be ensured that the planned synthetic cricket wickets would be maintained and used;
- What the start date and completion dates were for the capital projects; and
- That a lot of the proposed projects in table 3 of the report were dependent on obtaining external funding and what was being done to support the applications for this funding.

The Head of Parks, Leisure, Youth and Events advised that his service had recognised the need for increased engagement with Ward Councillors. He reported that officers had engaged with Ward Councillors in relation to the Playing Pitch Strategy to enable them to shape the ward plans and ensure that officers understood their priorities if Section 106 funding became available. He informed Members that leisure provision was currently sufficient to meet demand but that, as the city's population grew, it was anticipated that there would be gaps in some parts of the city which would need to be addressed, including around Hough End and in the city centre. He reported that 100 synthetic cricket wickets were being installed in parks across Greater Manchester, funded by the English Cricket Board, that the Greater Manchester Combined Authority was providing additional funding for cricket programmes and coaching to ensure that they were fully used and that the Council had committed to maintaining them properly.

The Head of Parks, Leisure, Youth and Events informed Members that, where the start date and completion date for the capital projects were known they had been included in the appendix. He proposed to continue to update this as further information became known and make the information available to Members. He advised Members that, while many of the proposed projects in table 3 were reliant on external funding, a lot of this was funding from Sport England which had already been ring-fenced for Manchester so there was a higher degree of certainty that those projects would go ahead. In response to a Member's question, he agreed to update the table to provide clarity on the degree of certainty that funding would be obtained, particularly where this related to ring-fenced funding; however, he advised that projects had only been included in the table if there was a very strong chance of success and that many other projects which were currently being discussed but were less certain had not been included.

The Executive Member for Skills, Culture and Leisure informed Members that MCRactive had a small, dedicated team which worked with community groups to build their capacity and increase the likelihood of them successfully bidding for funding.

## Decisions

1. To note the Capital Strategy for Leisure Facilities and the update on the various projects.

2. To note that a separate report detailing the Playing Pitch Strategy will be provided for a future meeting of the Committee.

### **CESC/20/04      Our Manchester Campaigning Engagement Framework**

The Committee received a report of the Strategic Director (Neighbourhoods) which provided an overview of the external engagement programme for Our Manchester, which aimed to support Our Manchester to be more bottom-up and generated by residents.

Officers referred to the main points and themes within the report which included:

- Background to the framework;
- The key areas of the Campaigning Engagement Framework; and
- The framework's objectives and how these were being delivered.

The Deputy Leader Councillor Sue Murphy reported that this was the next stage of the Our Manchester project, focusing on building on the engagement which was already taking place with local communities to ensure that the Council was doing what residents wanted to improve the quality of life in their neighbourhoods.

In response to a Member's question, the Our Manchester Programme Lead advised that she would provide the Member with an update on the North Inquiry after the meeting.

A Member reported that the work in Sharston, outlined in appendix 1, had been well-received by local residents. Another Member commented that he had initially been sceptical about Our Manchester but that it had been a success.

### **Decision**

To note the report.

### **CESC/20/05      Delivering the Our Manchester Strategy - Deputy Leader Councillor Sue Murphy's Portfolio**

The Committee received a report of Deputy Leader Councillor Sue Murphy which provided an overview of work undertaken and progress towards the delivery of the Council's priorities as set out in the Our Manchester Strategy for those areas within her portfolio.

The main themes within the report included:

- Our Manchester;
- Social inclusion;
- Voluntary and community sector;
- Homelessness and rough sleeping;
- International work; and
- Local Government Association (LGA).

The Chair invited Dr Marc Hudson from Climate Emergency Manchester to speak. He welcomed that the Council had declared a Climate Emergency and encouraged Ward Councillors to take further action within their wards to address climate change. He outlined the role of his organisation and drew Members' attention to the reports on its website which, he advised, scrutinised progress made in relation to the Climate Emergency Declaration and proposed other achievable actions which could be taken. He highlighted that addressing climate change was a collective responsibility and welcomed that the Executive Member for Children and Schools had included a section on the work he had undertaken to address climate change in his report to the Children and Young People Scrutiny Committee. He encouraged the other Executive Members to do the same in future reports to the relevant scrutiny committees. In response to a Member's question on what he felt the Council could do better to tackle climate change, he encouraged Members to read the report his organisation had produced entitled 'With Love and Rockets' and advised that he could send this to Committee Members. He recommended that the Executive, Chief Executive and Ward Councillors communicate more with the public on climate change, including sharing information on what was being done in their wards and what could be done. He also reported that no carbon literacy training sessions for Members or officers had taken place within the last quarter. He also expressed concern that the Council needed to do more to tackle emissions related to its own transport. He offered to speak to any Councillors further on this issue.

Both Deputy Leaders supported the suggestion that future reports from Executive Members include a section on what they were doing to address climate change. In response to a Member's question, Deputy Leader Councillor Sue Murphy reported that, through Our Manchester, the Council was funding projects in communities to tackle climate change, such as the Poisonous Playgrounds pilot project which aimed to reduce the impact of traffic pollution on school children in the playground. She advised that, if this was successful, it would be expanded. She also reported that, through her international work, she was learning what other cities around the world were doing to address climate change.

In response to a Member's request for demographic information to show how her work was helping Manchester residents across all the equality strands, the Deputy Leader Councillor Sue Murphy advised that she could look into how this could be better demonstrated in future reports. In response to a Member's question, she outlined work taking place to address homelessness, including the learning from a recent LGA event on homelessness.

## **Decision**

To note the report.

### **CESC/20/06            Delivering the Our Manchester Strategy - Deputy Leader Councillor Nigel Murphy's Portfolio**

The Committee received a report of Deputy Leader Councillor Nigel Murphy which provided an overview of work undertaken and progress towards the delivery of the Council's priorities as set out in the Our Manchester Strategy for those areas within his portfolio.

The main themes within the report included:

- Employment Charter;
- Anti-social behaviour;
- Employment opportunities for local people; and
- Policing.

In response to a Member's question, Deputy Leader Councillor Nigel Murphy reported that 56 of the 220 neighbourhood police officers referred to in the report would be assigned to work in Manchester and that the city would also benefit from the 50 additional officers working on the travel network and the 50 officers allocated to the new proactive Force-wide team which would be deployed to address local problems and priorities without taking resources from the neighbourhood policing teams; however, he advised that it would take time for new officers to be trained so the impact would not be seen immediately. He reported that, in addition to these officers who were funded through the police precept, the Home Office had agreed to fund some additional police officers for Greater Manchester but the details of how many and where they would be allocated was still being determined. He advised that he would keep the Committee updated on this.

In response to a Member's concerns about anti-social behaviour in her ward, Deputy Leader Councillor Nigel Murphy reported that, although funding had been allocated to double the number of Council officers on the Anti-Social Behaviour team, it took time to get new staff in place. He offered to speak to the Member outside the meeting about the particular issues within her ward. He also updated Members on the Our Town Hall refurbishment project, advising them that steps were being taken to mitigate the carbon impact. He reported that updates on this project were provided to the Resources and Governance Scrutiny Committee but that he was happy to provide updates to other Members.

### **Decision**

To note the report.

### **CESC/20/07          Overview Report**

A report of the Governance and Scrutiny Support Unit was submitted. The overview report contained a list of key decisions yet to be taken within the Committee's remit, responses to previous recommendations and the Committee's work programme, which the Committee was asked to approve.

### **Decision**

To note the report and agree the work programme.

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## **Licensing and Appeals Committee**

### **Minutes of the meeting held on 2 December 2019**

**Present:** Councillor Ludford – In the Chair

**Councillors:** Grimshaw, Flanagan, Hughes, Jeavons, Lynch, Lyons, Reid, Andrews, Madeleine Monaghan and Hewitson

**Apologies:** Councillors T Judge, Stone and Evans

#### **LAP/19/15                      Minutes**

##### **Decision**

To approve the Minutes of the meeting held on 3 June 2019 and 9 September 2019, as a correct record.

#### **LAP/19/16                      Taxi and Private Hire Licensing Quarterly Compliance Report – Quarter 1 2019/20**

The Committee considered the report of the Director of Planning, Building Control and Licensing to inform the Committee of the compliance work undertaken by the Licensing Unit for the period April – June 2019.

##### **Decision**

To note the report submitted.

#### **LAP/19/17                      Exclusion of Press and Public**

Officers considered that the following item contain confidential information as provided for in the Local Government Access to Information Act and that the public interest in maintaining the exemption outweighs the public interest in disclosing the information. The Licensing and Appeals Committee Hearing Panel is recommended to agree the necessary resolutions excluding the public from the meeting during consideration of these items.

##### **Decision**

To exclude the public from the remainder of the meeting.

(Councillor Grimshaw chaired the following item.)

#### **LAP/19/18                      Application relating to the renewal of a Hackney Carriage Vehicle Proprietor Licence HV0493**

The Committee considered an application for the renewal of hackney carriage vehicle proprietor licence HV0493. The proprietor of the licence had submitted the renewal application for the vehicle 12 days after the vehicle licence expired.

The applicant attended the hearing with his representative and addressed the Committee and answered questions.

The Committee also heard the submission of the licensing officer.

**Decision**

To allow the renewal of the Hackney Carriage Vehicle Proprietors Licence HV0493.



## **Licensing and Appeals Committee**

### **Minutes of the meeting held on Monday, 20 January 2020**

**Present:** Councillor Ludford (Chair) – in the Chair

**Councillors:** Andrews, Evans, Grimshaw, Flanagan, Hassan, Hughes, Jeavons, Lynch, Lyons, Reid and Stone

**Apologies:** Councillor Hewitson, T Judge and Madeleine Monaghan

**Also present:** Councillors:

**LAP/20/1     Minutes**

#### **Decision**

To approve as a correct record the Minutes of the meeting held on 2 December 2019.

#### **LAP/20/2     Proposed New Private Hire Operator and Private Hire Driver Licence Conditions**

The Committee considered and noted the contents of the report which set out the relevant considerations for proposed new conditions to be attached to Private Hire Operator and Private Hire Driver licences, and a proposed Licensed Drivers Dress Code.

#### **Decisions**

1. To note the contents of the report submitted.
2. To approve the proposed conditions for public consultation, subject to the minor amendment to the wording in regards to the DBS Update Service by officers, and the license drivers Dress Code to be amended to remove any reference to males or females.

## Licensing Committee

### Minutes of the meeting held on Monday, 20 January 2020

**Present:** Councillor – in the Chair

**Councillors:** Ludford, Andrews, Evans, Grimshaw, Flanagan, Hassan, Hughes, Jeavons, Lynch, Lyons, Reid and Stone

**Apologies:** Councillor Hewitson, T Judge and Madeleine Monaghan

**LHP/20/1     Minutes**

#### **Decision**

To approve as a correct record the Minutes of the meeting held on 9 September 2019.

**LHP/20/2     Update of Model Conditions under the Licensing Act 2003  
incorporating Martyn's Law proposals**

The Committee considered and noted the contents of the report regarding the proposal to consult on the Council's revised suite of Model Conditions to incorporate conditions consistent with the requirements of Martyn's Law.

Ms Figen Murray, the mother of Martyn Hett, who was murdered in the terrorist attack at the Manchester Arena, made a short presentation to the Committee. Ms Murray spoke about the importance of incorporating Martyn's Law and how this needed to become a natural part of everyday life.

#### **Decisions**

1. To note the contents of the report submitted.
2. To approve the proposal to consult on the Council's revised suite of Model conditions (for premises under the Licensing Act) to incorporate conditions consistent with the requirements of Martyn's Law.

## Standards Committee

### Minutes of the meeting held on 16 January 2020

#### Present

Independent Co-opted Member: G Linnell – In the Chair  
Councillors Andrews, Evans, Kilpatrick, Lanchbury and A. Simcock  
Ringway Parish Council: Councillor O'Donovan

#### Apologies

Councillors  
Independent Co-opted Member: N Jackson  
Independent Person: A Eastwood and S Beswick

#### ST/20/01 Minutes

The minutes of the meeting held 31 October 2019 were submitted for approval.

#### Decision

To approve the minutes of the meeting held on 31 October 2019 as a correct record.

#### ST/20/02 Membership of the Standards (Hearing) Sub-Committee

The Committee considered the report of the City Solicitor which set out proposals for a review of the membership of the Standards (Hearing) Sub-Committee in light of changes to the membership of the Standards Committee.

The report highlighted that membership of the Sub-Committee was last reviewed at the September 2016, however since then the membership of Standards Committee had changed and additionally political balance rules now applied.

In light of this, the Committee agreed to align membership of the Hearing Sub-Committee as follows:

<b>Members of the Sub-Committee</b>	<b>Substitute Members</b>
The Independent Member who has been appointed as Chair of the Standards Committee, who will act as Chair of the Standards (Hearing) Sub-Committee – currently Nicolé Jackson	The other Independent Member of the Standards Committee, who will act as substitute Chair of the Standards (Hearing) Sub-Committee – currently Geoff Linnell
Councillor Andrews	Councillor Lanchbury
Councillor Evans	Councillor A Simcock
Councillor Kilpatrick	

It was also agreed that where the Standards (Hearing) Sub-Committee is asked to consider a complaint against a member of Ringway Parish Council, the Parish

Member of the Standards Committee (currently Councillor O'Donovan) shall also be a member of the Sub-Committee.

### Decisions

1. To appoint the following members make appointments to the Standards (Hearing) Sub-Committee as set out below:

<b>Members of the Sub-Committee</b>	<b>Substitute Members</b>
The Independent Member who has been appointed as Chair of the Standards Committee, who will act as Chair of the Standards (Hearing) Sub-Committee – currently Nicolé Jackson	The other Independent Member of the Standards Committee, who will act as substitute Chair of the Standards (Hearing) Sub-Committee – currently Geoff Linnell
Councillor Andrews	Councillor Lanchbury
Councillor Evans	Councillor A Simcock
Councillor Kilpatrick	

2. To agree that where the Standards (Hearing) Sub-Committee is asked to consider a complaint against a member of Ringway Parish Council, the Parish Member of the Standards Committee (currently Councillor O'Donovan) shall also be a member of the Sub-Committee.
3. To agree that an annual review of the membership of the Standards (Hearing) Sub-Committee shall be added to the Standards Committee's Work Programme.

## **Health and Wellbeing Board**

### **Minutes of the meeting held on 22 January 2020**

#### **Present:**

Councillor Richard Leese, Leader of the Council (Chair)  
Councillor Craig, Executive Member for Adults  
Councillor Sue Murphy, Executive Member for Public Service Reform  
Dr Ruth Bromley, Chair Manchester Health and Care Commissioning  
Dr Denis Colligan, GP Member (North) Manchester Health and Care Commissioning  
Dr Murugesan Raja GP Member (Central) Manchester Health and Care Commissioning  
Dr Claire Lake Member (South) Manchester Health and Care Commissioning  
Kathy Cowell, Chair, Manchester University NHS Foundation Trust  
Jim Potter, Chair, Pennine Acute Hospital Trust  
Rupert Nichols, Chair, Greater Manchester Mental Health NHS Foundation Trust  
Vicky Szulist, Chair, Healthwatch  
Paul Marshall, Strategic Director of Children's Services  
David Regan, Director of Public Health  
Bernadette Enright, Director of Adult Social Services  
Michael McCourt, Manchester Local Care Organisation

#### **Also Present:**

Julie Taylor, Director of Strategy, Manchester Health and Care Commissioning  
Keith Darragh, Deputy Director of Adult Social Services  
Mark Edwards, Chief Operating Officer, Manchester Local Care Organisation  
Karin Connell, Work and Skills Lead, Work and Skills Team, MCC  
Christine Raiswell, Programme Lead, Population Health Team  
Councillor Joanna Midgley, Chair of Manchester Suicide Prevention Partnership  
Barry Gillespie, Consultant in Public Health, MCC  
Susan McKernan, Lead Pharmacist and Deputy Head of Medicines Optimisation  
Andrew Maloney, Director of Human Resources and Deputy Chief Executive, GMMH  
Jon Lenney, Manchester Local Care Organisation

### **HWB/20/01 Minutes**

The minutes of the meeting held on 30 October 2019 were submitted for approval.

The Chair commented on minute number HWB/19/36 - Annual Reports of the Safeguarding Children and Adults Boards, with reference to publicity regarding child protection during 2004/05. Reference was made to the work being undertaken by the Council and Greater Manchester Police over the past two years, following concerns raised following a television programme broadcast in 2017. The Council Chief Executive and other Senior Management Team Officers had initiated a review of files in conjunction with GMP and then initiated a joint operation in April/May 2018. This was to identify victims involved and to offer and provide help and support resulting from their experiences. Also, an operation was put in place to identify and pursue perpetrators and this operation is ongoing. Contact has been made with all but one of

the identified victims. GMP are continuing to pursue the perpetrators and have so far made two arrests. The Council's primary interests will be the ongoing support of victims as well as pursuing the perpetrators. Councillor Craig (Executive Member for Adult Health and Wellbeing), Paul Marshall (Strategic Director of Children's Services) and Bernadette Enright (Director of Adult Social Services) have all been involved in the operation.

The Chair also referred to minute number HWB/19/33 - North Manchester Strategy and reported that the Strategic Board concerned with the site development at North Manchester General Hospital (NMGH) had met twice and finalised a master plan for the site. The strategic case is due to be submitted to NHS England in January 2020 with a business case being finalised by November 2020. The Board was informed that major progress has been made on the preparations for the site. Furthermore, agreements on changing management arrangements at NMGH and other hospitals in the Pennine Acute Trust have been agreed on and will be initiated from 1 April 2020. From April 2020, Oldham, Rochdale and Bury will continue to be managed by Salford Royal NHS Foundation Trust and NMGH will be managed by Manchester Foundation Trust. This will give added certainty to staff and also further security regarding what the future is for these establishments. The Chair also made reference to the master plan for the NMGH site and the inclusion on the site for a psychiatric hospital.

### **Decisions**

1. To agree as a correct record, the minutes of the meeting of the Health and Wellbeing Board held on 30 October 2019
2. To note the update in respect of the above additional comments concerning HWB/19/36 - Annual Reports of the Safeguarding Children and Adults Boards.
3. To note the update in respect of the above additional comments concerning HWB/19/33 North Manchester Strategy

### **HWB/20/02 Manchester Locality Plan Refresh**

The Board considered the report of the Executive Director of Strategy, MHCC which described the approach to developing the Manchester Locality Plan Refresh. This had been submitted to the Greater Manchester Health and Social Care Partnership Team (GMHSCP), as a draft on 29 November 2019.

The Locality Plan Refresh had been produced within the context of a maturing health and social care system, responding to both the GMHSCP Prospectus (March 2019) and the requirements of the NHS Long Term Plan. It also took account of success to date, and the need to ensure a continued focus on integrated working to achieve better health outcomes for people and build a financially sustainable health and care system in Manchester.

The Locality Plan Refresh reaffirms the ambition to create a population health system that put health at the heart of every policy, across the full spectrum of public services,

improving health and care outcomes for the people of Manchester, whilst ensuring financial sustainability.

The Director of Strategy, MHCC gave a brief presentation using sections of the Manchester Locality Plan 2019/20 Refresh and stated that, once the final draft is agreed, the Manchester Locality Plan 2019/20 Refresh will be available for the public to view online.

The Strategic Director of Children's Services welcomed the focus of the Locality Plan on Children's Services and suggested that it would be helpful for the Children's Board to receive the Plan to allow the Board to engage with the Children's Partnership to ensure the plan includes the work coming through the Partnership.

The Chair endorsed the forwarding of the Locality Plan to the Children's Board and suggested that in the new Municipal Year, the Health and Wellbeing Board takes the opportunity outside of a formal meeting setting to look at and consider its role as an accountability body for the next five-year period.

### **Decisions**

1. To approve the final version of the Manchester Locality Plan Refresh 2019/20.
2. To forward the Manchester Locality Plan Refresh to the Manchester Children's Board.
3. To request officers to arrange for the Board to meet in the new Municipal Year to consider its accountability role for the next five-year period.

### **HWB/20/03 Winter Pressures**

Consideration was given to the report of the Director of Adult Social Services, concerning an overview of progress made by Manchester Local Care Organisation (MLCO) against agreed winter planning priorities. The Deputy Director of Adult Social Services and the Chief Executive (Manchester Local Care Organisation) also addressed the Board on the report.

The report set out the progress that MLCO had made in delivering against agreed winter planning priorities to support the people of Manchester to receive the right care and support, in the right place and in a timely manner. The priorities are as follows:

- Establishment of a Control Room;
- Fully mobilise integrated discharge arrangements/teams;
- Roll out of discharge to assess;
- Market stabilisation; and,
- Data driven decision making.

The report also detailed how the partnership approach brought together key health and social care resources and included commissioners, primary care, mental health providers and acute providers. The paper described the work that had been, and

continues to be undertaken in conjunction with the three hospital sites in Manchester: Manchester Royal Infirmary; Wythenshawe; and North Manchester General Hospital.

The Director of Adult Social Services referred to work that had been done on Homelessness and those affected. It was reported that eight posts had been established to help support homeless people in hospital and ten temporary properties had been secured on Dalbeattie Street to enable permanent accommodation to be arranged. This arrangement had helped with avoiding hospital admissions for vulnerable service users with medical care needs.

The Chair commented that taking purely clinical approaches to certain issues is not always the best use of available health services and stated that over 80% of solutions to health improvement are non-clinical and with regard to homelessness it is both a cause of poor health and also a consequence of poor health and should be viewed in that context.

Board Members asked officers what the rate of discharge and readmission had been over the Christmas period. The comment was also made that it is important for an interim local approach for discharge arrangements with care providers to be in place in view of the Primary Care Network service consultation and the likely time to be taken for a national response to be made.

It was reported that figures on hospital discharge and readmissions were not yet available but will be circulated to Board Members. It was reported that the arrangements for discharge had been referenced in the report and an assurance was given that work is ongoing for an agreed set of standards for discharge arrangements.

A Board Member reported that Healthwatch had monitored the issue of inability of emailing patient records to care homes for the reason that there was no NHS email address and raised that this was still ongoing across the city. An assurance had been given that the issue would be addressed at the start of the year and would be monitored later in the year. The Director of Adult Social Services undertook to look into the matter.

## **Decision**

To note the report.

## **HWB/20/04 Living Wage Accreditation**

Consideration was given to the report of the Director of Workforce and Organisation Development, Manchester Health and Care Commissioning, concerning an overview of the living wage accreditation status of Board partner organisations. Accreditation as living wage employers and promotion of the real living wage to partners and suppliers has contributed to the development of a progressive and equitable city. The report set out various organisations that have achieved accreditation, namely Greater Manchester Mental Health NHS Trust (GMMH), Manchester City Council (MCC), Manchester Health and Care Commissioning (MHCC)/Manchester Clinical Commissioning Group (MCCG), Manchester University NHS Foundation Trust (MFT)



and Manchester Local Care Organisation (MLCO), and looked at areas for further collaboration around community and residential care, grant funding and personal/health budgets. Further to this, the Board considered an area of focus over the next year around how this will be delivered within MLCO over the coming year as the biggest identified area of overlap sits within the MLCO remit.

The Chair commented that employers paying the living wage is one aspect of good employment and a good employer, however more could be done by employers such as engaging with the Greater Manchester Good Employment Charter as a means of achieving good employment and in doing so supporting good health.

### **Decision**

1. To note the progress made to date.
2. To commend the report to the respective partner organisations on the Board to continue to develop their individual real living wage accreditation plans and encourage the organisations to collaborate to support the development of high quality, integrated community and residential services.
3. To commend the report to the eighty-seven constituent GP Practices across the city.

### **HWB/20/05 Manchester Suicide Prevention Plan 2020 - 2024**

Consideration was given to a report of the Director of Population Health that provided a final draft of the Manchester Suicide Prevention Plan 2020 - 2024. This was the second plan which built on the 2017-19 plan and had been developed in collaboration with a range of partners including people affected by suicide.

The Board noted that the Manchester Suicide Prevention Plan 2020 – 2024 would be formatted and available on the Council website from March 2020.

Councillor Midgley, Chair of Manchester Suicide Prevention Partnership, addressed the Board and informed the Board on the work of the Partnership which included the development of free training for school nurses and other health care staff across the city and further links with the Coroner for improved data. Reference was made to the refreshed plan which built on the model from the 2017-19 plan and incorporates:

- learning from local evaluation;
- feedback from a Greater Manchester Peer review exercise;
- a wider stakeholder event involving a range of partners and people with lived experience;
- a learning circle on children and young people's suicide led by Population health on behalf of Manchester Safeguarding Partnership;
- feedback from Health Scrutiny Committee (October 2019);
- discussions with the Manchester Suicide Prevention Partnership.

A Board Member referred to mental health services being provided through other means with the example given that university students were being supported through their university rather than engaging with mainstream mental health services.

Reference was also made to the need to recognise high school age children and the work of CAHMS Transformation Plan.

The Executive Member for Adults commented that the Plan is a good example of listening to the people of Manchester and putting the ideas and concerns received into policy and practice. In acknowledging the work of the Suicide Prevention Partnership it was noted that the Suicide Prevention Plan was distinct from other schemes but is not the only plan available. Other support and provision is available through broader integrated mental health services in the city. The Board was also informed that a large scale piece of engagement work will be taking place during the year which will involve the Council, MHCC and GMMH speaking to Manchester people for views on accessing and supporting good mental health.

A Board Member made the point that following the completion of suicide it was important identify, protect and support family members, friends and wider community affected.

The Chair thanked Councillor Midgley for attending the meeting and noted her work as Mental Health Champion Lead for the Council.

### **Decision**

To approve the Manchester Suicide Plan and support its implementation.

### **HWB/20/06 Manchester Pharmaceutical Needs Assessment (2020-2023) Final Draft**

Consideration was given to the report of the Director of Population Health. The Health and Wellbeing Board has the responsibility for producing the Pharmaceutical Needs Assessment (PNA). The PNA Steering Group has been leading the development of the next PNA for 2020-2023 on behalf of the Board. The National Health Service (Pharmaceutical and Local Pharmaceutical Services) Regulations 2013 require the Health and Wellbeing Board to consult on the content of the PNA for minimum of 60 days. The Health and Wellbeing Board previously agreed to the commencement of the consultation in August 2019. The report included an Executive Summary of the final draft of the PNA.

The Chair commented that there appeared to be sufficient pharmacies across Manchester to meet need across the city and asked officers to comment on the enhancement of pharmacy services.

It was reported that complaints had been received on the number of pharmacies in the city which is being addressed and has involved investment to develop, pilot and improve the services offered by community pharmacies.

### **Decision**

To approve the final report for publication.